

KAYSVILLE CITY COUNCIL
April 16, 2026

Minutes of the regular Kaysville City Council meeting held on April 16, 2026, at 7:00 p.m. in the Council Chambers of Kaysville City Hall, located at 23 East Center Street, Kaysville, Utah.

Council Members Present: Mayor Tamara Tran, Council Member John Swan Adams, Council Member Mike Blackham, Council Member Abbigayle Hunt, Council Member Nate Jackson, and Council Member Joshua McBride

Others Present: City Manager Jaysen Christensen, City Attorney Nic Mills, City Recorder Annemarie Plaizier, Community Development Director Melinda Greenwood, Parks and Recreation Director Cole Stephens, Assistant Finance Director Parker Godwin, Police Chief Sol Oberg, Assistant Police Chief Seth Ellington, Lt. Preston Benoit, Fire Chief Paul Erickson,

Information Systems Director Ryan Judd, Assistant City Attorney Katie Ellis, Kaleb McEntire, Travis Padilla, David Gourley, Kevin Madsen, Jim Morgan, Fawn Morgan, Baron Sandberg, Cambree Baer, Kevin Ellis, Kyle Greenwood, Reve Lee, Aaron Cain, Barbara Barton, Vance Garfield, Linda Ross

OPENING

Mayor Tamara Tran called the Kaysville City Council meeting to order and welcomed those in attendance.

Council Member Joshua McBride offered an opening prayer and led those in attendance in the Pledge of Allegiance.

CALL TO THE PUBLIC

Former Kaysville City Recorder Linda Ross addressed the council and shared the story behind her recently completed four-volume publication, *Legacies of Kaysville*. Ms. Ross explained that during her employment with Kaysville City from 1983 until her retirement in 2016, one of her responsibilities was maintaining the city's official records. Through that work, she developed a strong interest in local history and began collecting stories shared by longtime residents, including Harold Gailey and Alice Telford, with the hope of one day writing a book.

Ms. Ross explained that although she gathered information for many years, work responsibilities prevented her from pursuing the project until after retirement. Approximately a year after retiring, she revisited the historical notes, records, and photographs she had collected and began conducting extensive research. She noted that access to digitized records and archives greatly expanded the information available to her. Ms. Ross stated that the project ultimately took nine years to complete and involved extensive research, writing, and documentation of Kaysville's history.

Ms. Ross presented copies of the completed publication to the mayor and city council. She explained that the project grew into four volumes because she found it difficult to remove many of the stories and historical accounts she had gathered. She stated that the books document Kaysville's history through the present day and are available for purchase individually online. Council members and Mayor Tran expressed appreciation for the gift and thanked Ms. Ross for both her years of service to Kaysville City and her efforts to preserve the community's history. Ms. Ross stated that she felt many important stories would have been lost if they had not been documented. Mayor Tran thanked her for her contribution and invited those in attendance to recognize her efforts with applause.

Caleb McEntire addressed the council regarding Flock AI surveillance cameras installed along 200 North and Main Street. Mr. McEntire described the cameras as automated license plate readers that collect information including license plate data, vehicle characteristics, and location information. He expressed concerns regarding privacy, data collection practices, cybersecurity vulnerabilities, and government surveillance. Mr. McEntire argued that the technology creates searchable records of vehicle movements and could potentially result in misidentification of vehicles or individuals. He also questioned the level of oversight associated with searches conducted through the system and raised concerns regarding Fourth Amendment protections. Mr. McEntire further criticized the company's handling of data and questioned the effectiveness of the technology as a crime-fighting tool. He concluded by requesting that the city remove the surveillance cameras from city streets.

PRESENTATIONS AND AWARDS

PRESENTATION OF THE EMPLOYEE OF THE QUARTER AWARD

City Attorney Nic Mills presented the Employee of the Quarter award to Assistant City Attorney Katie Ellis. Mr. Mills explained that Mrs. Ellis had previously worked for Kaysville City as a public interest law fellow while attending law school before serving as an assistant city attorney for Layton City and Ogden City. He noted that this was the second consecutive quarter where she had been nominated for the award and stated that she was nominated this quarter by Police Chief Oberg.

Mr. Mills highlighted Mrs. Ellis's work on the city's recently adopted massage establishment ordinance, noting that she worked closely with staff to implement and enforce the ordinance immediately following its adoption. He stated that enforcement efforts had already resulted in the closure of two massage businesses operating in violation of the ordinance that were believed to be connected to human trafficking activities. Mr. Mills praised Mrs. Ellis for her expertise in code enforcement and criminal prosecution, her contributions to improving legal department processes, and her service to the Planning Commission. He also noted that she currently serves as vice president of the Utah Municipal Attorneys Association and is expected to become its president.

Mrs. Ellis thanked the council and city staff for the recognition and stated that many city employees who provide critical services to residents are equally deserving of recognition. She credited the successful development and implementation of the massage establishment ordinance to a

collaborative effort involving city staff, law enforcement personnel, city leadership, and the City Council. Mrs. Ellis expressed appreciation for the opportunity to be involved in the project and stated that she was happy to be serving Kaysville City.

Mayor Tran also congratulated Mrs. Ellis and commended her dedication and work ethic. She shared remarks regarding Mrs. Ellis's commitment to her family while pursuing a legal career and thanked her for her efforts in addressing the massage establishment issue. Mayor Tran emphasized the city's commitment to combating illegal sex trafficking activities and expressed appreciation for Mrs. Ellis's role in helping implement and enforce the ordinance.

PRESENTATION TO LINDA ROSS IN RECOGNITION OF HER DEDICATION TO PRESERVING KAYSVILLE'S HISTORY FOR FUTURE GENERATIONS

Mayor Tran read a statement recognizing Linda Ross's decades of service to Kaysville City in numerous capacities, including city recorder, payroll clerk, human resources, license clerk, and cemetery recorder. She stated that Ms. Ross's contributions extended beyond her official responsibilities and described her as Kaysville's unofficial historian who spent years preserving the stories and history of the community.

Mayor Tran explained that following her retirement, Ms. Ross devoted nearly a decade to researching and compiling Kaysville's history. She noted that Ms. Ross reviewed city council records dating back to the 1800s, conducted interviews, and researched historical archives to preserve the city's historical record. Mayor Tran stated that Ms. Ross dedicated thousands of hours to the project and emphasized that much of Kaysville's history may have been lost without her efforts. She praised Ms. Ross for creating a lasting resource that will allow future generations to better understand the community's history and heritage.

In recognition of her service and contributions, Mayor Tran presented Ms. Ross with the Key to the City, describing it as the highest honor the city can bestow and one that is awarded only on rare occasions. Mayor Tran expressed gratitude on behalf of the City Council and residents of Kaysville for Ms. Ross's dedication to preserving the community's history and legacy. Following the presentation, council members, staff, and attendees congratulated Ms. Ross on the recognition.

PRESENTATION FROM TRAVIS PADILLA WITH GROW THE FLOW UTAH

Mayor Tran introduced Travis Padilla of Grow the Flow Utah and noted that preservation of the Great Salt Lake remains both a state priority and an important issue for Kaysville City.

Mr. Padilla provided a presentation regarding the condition of the Great Salt Lake and the role local governments can play in addressing its decline. He explained that approximately 80 percent of the water that historically flowed into the lake is now diverted for agricultural, residential, and other human uses. While acknowledging the seriousness of the issue, he emphasized that because the causes are largely human-driven, meaningful solutions remain within reach.

Mr. Padilla discussed the importance of preserving the Great Salt Lake for future generations and stated that local governments play a critical role through water conservation policies and water use

decisions. He noted that experts estimate water conservation reductions of approximately 30 to 50 percent may be necessary to place the lake on a sustainable path and support state goals tied to the 2034 Winter Olympics.

Mr. Padilla outlined several reasons why the lake's health is important, including public health concerns related to exposed lakebed and potential dust storms, economic impacts associated with the lake's contribution to Utah's economy, and the ecological importance of the lake as habitat for millions of migratory birds along the Pacific Flyway. He also noted the lake's importance to industries that rely on its natural resources.

Mr. Padilla encouraged municipalities to adopt policies that promote water conservation, particularly related to outdoor watering. He discussed measures such as watering restrictions, seasonal watering guidelines, water-efficient landscaping, tiered water pricing, and water budget programs. He also encouraged cities to prohibit nonfunctional turf in new developments and redevelopments and cited examples from other Utah communities that have achieved significant water savings through conservation efforts.

Mr. Padilla concluded by emphasizing that local policy decisions collectively influence the future of the Great Salt Lake and encouraged city leaders to act while meaningful conservation opportunities remain available. He informed the council that the presentation materials were part of a University of Utah project focused on municipal water policy and offered to provide additional resources and assistance.

Council Member Adams thanked Mr. Padilla for the presentation and asked about University of Utah research regarding groundwater resources beneath the Farmington Bay area. Mr. Padilla stated that preliminary reports suggest significant groundwater resources may exist, although additional research is needed to determine accessibility and potential use.

Mayor Tran asked about proposals to augment the Great Salt Lake through water transfers from rivers outside the basin. Mr. Padilla acknowledged that several concepts have been discussed but noted that such projects would require substantial time, funding, infrastructure, and regulatory approvals. He emphasized that conservation remains the most immediate and controllable solution available to communities.

Mayor Tran noted that Kaysville has already implemented water conservation efforts, including landscape conversions along 200 North, and Mr. Padilla agreed that such projects contribute to broader conservation goals.

A PROCLAMATION DECLARING FRIDAY, APRIL 24, 2026, AS ARBOR DAY

Mayor Tran announced a proclamation declaring April 24, 2026, as Arbor Day. Because the city issues the proclamation annually, she did not read the full text into the record.

DECLARATION OF ANY CONFLICTS OF INTEREST

No conflicts of interest were declared.

CONSENT ITEMS

Council Member Hunt requested that Items E and G through J be removed from the consent agenda for discussion, while Council Member Blackham requested that Items D and F also be removed.

Council Member Hunt made a motion to approve the following Consent Items:

- a) Approval of Minutes from the March 5, 2026 City Council Meeting.
- b) Approval of Minutes from the March 13, 2026 City Council Work Session.
- c) Appointment of Brandon Barnedt, Ian Johnson, and Melissa Robinson as RAMP Advisory Board Members.

Council Member Jackson seconded the motion.

The vote on the motion was as follows:

Council Member Adams, Yea
Council Member Blackham, Yea
Council Member McBride, Yea
Council Member Hunt, Yea
Council Member Jackson, Yea

The motion passed unanimously.

The council then discussed the remaining consent items.

Council Member Hunt requested discussion regarding Items G through J, which involved rezoning several city-owned properties to the Public Use (PU) zone. She noted that some residents appeared to have concerns regarding the purpose of the rezones and wanted the discussion to provide clarification regarding the intent of the changes and address concerns about potential future state involvement with those properties.

City Attorney Nic Mills explained that the proposed rezones would change the underlying zoning designation of city-owned parks and public properties to Public Use in order to better reflect their existing use. He stated that the change would make parks and public facilities more readily identifiable on city zoning maps and provide a more accurate representation of existing land uses. Mr. Mills also addressed concerns that the state could potentially require uses such as homeless shelters on the properties. He explained that because the properties are owned by Kaysville City, any such action would require significant state intervention, including acquisition of the property through eminent domain and payment of fair market value. He stated that such a scenario was highly unlikely and emphasized that the rezones reinforce the public nature of the properties by clearly identifying them as land dedicated for public use.

Council Member Blackham asked whether the Public Use designation could allow certain public facilities to be placed on the properties without additional rezoning. Mr. Mills responded that city-sponsored public facilities would be permitted, but the city would retain control over the properties

and their use. He reiterated that any attempt by another governmental entity to impose a use on city-owned property would likely involve significant property rights and legal issues. Mayor Tran asked what prompted the review of the zoning designations. Mr. Mills explained that during a previous review of the general plan and zoning maps, staff recognized that many public properties appeared as residential uses and determined that updating the zoning would provide a more accurate representation of existing conditions. He clarified that the changes were initiated by the city and were not requested by any outside agency.

The council then discussed Item D, the proposed award of a bid for the Kings Court Waterline Project. Council Member Blackham noted the significant difference between the lowest and highest bids received and expressed support for awarding the project while requesting additional oversight of project costs. He stated that while contingencies are common in construction projects, he would like the project to return to the council if costs exceeded 10 percent above the awarded contract amount. Mr. Mills indicated that staff could incorporate that condition into the approval.

Discussion then moved to Item E, an extension of the city's contract with Robinson Waste Services for sanitation services. Mayor Tran recalled previous discussions regarding rebidding the contract to ensure competitive pricing and asked why staff was recommending a one-year extension rather than a shorter extension period. City Manager Jaysen Christensen explained that staff intends to begin preparing and issuing a request for proposals as soon as possible, but noted that any new provider would require substantial lead time to acquire equipment, hire personnel, and prepare operations. He stated that lead times for sanitation vehicles can range from 12 to 15 months and that providing adequate preparation time would encourage broader participation and more competitive bids. Council members expressed support for extending the current contract while beginning the rebidding process for the next contract cycle.

The council also discussed Item F, approval of a lease-purchase agreement for a replacement police vehicle. Council Member Blackham expressed concern about approving a long-term vehicle commitment while the council was still considering the upcoming fiscal year budget and a potential property tax increase. He asked whether the lease payments would be in addition to the police department's existing fleet budget and whether replacement of the vehicle was immediately necessary. Mr. Christensen explained that the vehicle being replaced was a 2019 Dodge Durango assigned to detectives that had experienced both engine and transmission failures after extensive maintenance issues. Staff had hoped to keep the vehicle operational until the next fiscal year but determined that replacement could no longer be delayed.

Mr. Christensen explained that only a small portion of the lease cost would affect the current fiscal year and that future payments had already been anticipated within the fleet replacement projections included in the proposed budget. He stated that the replacement represented an existing fleet need rather than an expansion of the fleet. Council members discussed the advantages and disadvantages of leasing versus purchasing vehicles outright, including interest costs, residual values, maintenance expenses, mileage limitations, and vehicle replacement schedules. Mr. Christensen explained that staff had evaluated leasing through Unified Fleet Services, a company that provides fleet leasing services to municipalities nationwide. He stated that staff viewed the detective vehicle as an opportunity to evaluate the leasing model before considering broader implementation within

the city's fleet. Council members expressed appreciation for staff's efforts to explore alternative approaches to managing fleet costs while maintaining necessary public safety operations.

Following discussion, Council Member Adams made a motion to approve the following Consent Items:

- d) Bid Award for Kings Court Waterline Project.
- e) Approval of an Extension to the City's Contract with Robinson Waste Services for Sanitation Services.
- f) Approval of a Lease/Purchase Agreement for a Police Vehicle.
- g) Rezone Request for the Angel Street Soccer Complex, Located at 150 South Angel Street (Parcel #11-580-0376), from R-A Agricultural Residential to PU Public Use.
- h) Rezone Request for Parcel #08-009-0035, Located at the Southwest Corner of Flint Street and Webb Lane, from R-1-20 Single-Family Residential to PU Public Use.
- i) Rezone request for Hess Farms Park located at 1625 South 550 East (parcel number 08-033-0047) from R-1-8 Single Family Residential to PU Public Use.
- j) Rezone request for Gailey Park located at approximately 200 South 300 West (parcel numbers 11-107-0040, 11-107-0039, and 11-676-0024) from R-1-8 Single Family Residential to PU Public Use.

The motion included a condition that the Kings Court Waterline Project return to the council if project costs exceeded a 10 percent contingency threshold.

Council Member McBride seconded the motion.

The vote on the motion was as follows:

Council Member Blackham, Yea
Council Member McBride, Yea
Council Member Hunt, Yea
Council Member Jackson, Yea
Council Member Adams, Yea

The motion passed unanimously.

ACTION ITEMS

AN ORDINANCE AMENDING VARIOUS SECTIONS OF TITLE 17 OF THE KAYSVILLE CITY CODE TO COMPLY WITH SENATE BILL 179 TITLED "LOCAL REGULATION OF BUSINESS ENTITIES AMENDMENTS"

Prior to discussion of the ordinance, Community Development Director Melinda Greenwood indicated that the council had expressed a preference to postpone consideration of the item.

Council Member Blackham made a motion to table the ordinance and continue consideration to a future meeting, requesting that it be brought back for consideration at the second council meeting in May rather than the next scheduled meeting. Mayor Tran clarified the timing of the request, and

Council Member Adams seconded the motion.

The vote on the motion was as follows:

Council Member McBride, Yea
Council Member Hunt, Yea
Council Member Jackson, Yea
Council Member Adams, Yea
Council Member Blackham, Yea

The motion passed unanimously.

COUNCIL MEMBER REPORTS

Council Member Adams welcomed the high school students in attendance and expressed appreciation for their participation in local government. He encouraged them to remain engaged in civic affairs and local government and stated that he hoped they found the meeting informative.

Mayor Tran also addressed the students and encouraged them to continue learning about governmental processes. She mentioned upcoming political party conventions in Davis County and suggested that attending such events could provide an opportunity to observe how local political parties select candidates and participate in the electoral process.

ADJOURNMENT

Council Member Adams made a motion to adjourn the meeting at 7:57 p.m. The motion passed unanimously.

Following adjournment of the City Council meeting, the Kaysville Business Park Architectural Review Committee convened to consider items on its agenda.

KAYSVILLE BUSINESS PARK
ARCHITECTURAL REVIEW COMMITTEE MEETING
April 16, 2026

Minutes of a Kaysville Business Park Architectural Review Committee meeting held on April 16, 2026, at 7:57 p.m. in the Council Chambers of Kaysville City Hall, located at 23 East Center Street, Kaysville, Utah.

Committee Members Present: Chairperson Tamara Tran, John Swan Adams, Mike Blackham, Abbigayle Hunt, Nate Jackson, Joshua McBride

Others Present: City Manager Jaysen Christensen, City Attorney Nic Mills, City Recorder Annemarie Plaizier, Community Development Director Melinda Greenwood, Information Systems Director Ryan Judd, Kaleb McEntire, David Gourley, Kevin Madsen, Baron Sandberg, Cambree Baer, Kyle Greenwood, Reve Lee, Aaron Cain

OPENING

Chairperson Tran called the Kaysville Business Park Architectural Review Committee meeting to order and welcomed those in attendance.

CONSIDERATION OF AN ILLUMINATED WALL SIGN AT 1121 WEST FLINT MEADOW DRIVE FOR MOSS VOMELA

Community Development Director Melinda Greenwood presented a request from Moss Vomela for approval of an illuminated wall sign to be installed on the northern façade of the building located at 1121 West Flint Meadow Drive. Ms. Greenwood explained that the sign would replace an existing sign associated with a previous tenant and would be mounted directly to the building. She reviewed the location of the property within the Kaysville Business Park and displayed the proposed sign design. Ms. Greenwood stated that staff had reviewed the proposal for compliance with the city's sign regulations and the Kaysville Business Park Development Guide and determined that the sign met all applicable requirements. Staff recommended approval of the request.

Committee Member Hunt noted that the sign would be illuminated but observed that there were no residential properties located in close proximity to the site. She stated that the potential impact of illuminated signs on nearby residences is typically a consideration during sign reviews and wanted to clarify that the proposed sign would not adversely affect neighboring homes.

Following discussion, Committee Member Hunt made a motion to approve the illuminated wall sign at 1121 West Flint Meadow Drive for Moss Vomela. The motion was seconded by Committee Member McBride.

The vote on the motion was as follows:

Committee Member Hunt, Yea
Committee Member Jackson, Yea
Committee Member Adams, Yea
Committee Member Blackham, Yea
Committee Member McBride, Yea

The motion passed unanimously.

ADJOURNMENT

Committee Member Blackham made a motion to adjourn the Kaysville Business Park Architectural Review Committee meeting at 8:00 p.m. The motion passed unanimously.